# **CHAPTER 15** ELECTION DATES AND SCHOOL ELECTION COORDINATION

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Michigan Election law (MCL 168.642c) stipulates that school board elections must be held in November of even years. All other federal, state, county, city, township, and school elections are restricted to the following three dates each year:

#### The first Tuesday after the first Monday in May, August, and November.

#### Exceptions are provided for:

- Presidential Primary in Presidential Years which is held the second Tuesday of March
- Special elections called under the State Legislature; and
- School districts, intermediate school districts and community college districts that wish to present a
  millage proposal, bond proposal or a proposal to borrow funds on a date other than one of the three
  "fixed" election dates. (Certain limitations apply.)

## SCHOOL ELECTION COORDINATION:

**Purpose:** Michigan's county, city, and township clerks are statutorily responsible for the conduct and administration of elections on behalf of their voters in Michigan's school districts. Although Michigan election law now requires that school board elections be held in November of even years, school election coordinating committees must meet, in order to develop an election coordinating plan for conducting all special school district elections that may be held.

**Coordinating Committee Meetings:** Michigan election law, MCL 168.305(1), required all school district "election coordinating committees" to file a report with the Secretary of State in early 2005 which set forth the arrangements made by the members of the committee for the conduct of the school district's elections.

Michigan election law, MCL 168.305(2), requires all school district "election coordinating committees" beginning January 1, 2013 to meet at **4-year intervals** to review and, if necessary, alter the election arrangements set forth in the committee's most recent report. The most recent school election coordinating committee plans were adopted in January 2017.

It merits emphasis that the above referenced report must be submitted for <u>every</u> local school district, intermediate school district and community college district in the state. This *includes* intermediate school districts that elect their board members at meetings as opposed to popular elections. (While the "consolidated elections" legislation did not change the meeting process most intermediate school districts use to elect their board members, the district's "election coordinating committee" must meet to review the arrangements made for the conduct of the district's special elections.)

**Members of School Election Coordinating Committees:** Michigan election law specifies the individuals who must serve on the "election coordinating committees" organized for local school districts, intermediate school districts and community college districts as detailed below:

• If the local school district, intermediate school district or community college district is **wholly contained within a single city or township**, the *clerk of the city or township where the district is located* serves as the district's "election coordinator." The district's "election coordinating committee" comprises the "election coordinator" (i.e., the city or township clerk), the other members of the city or township election commission and the secretary of the school board or his or her designee.

- If the local school district, intermediate school district or community college district falls in more than a single city or township, the county clerk serves as the district's "election coordinator." (If the district falls in more than a single county, the clerk of the county in which the largest number of the district's registered electors reside serves as the district's "election coordinator.") The district's "election coordinating committee" comprises the "election coordinator" (i.e., the designated county clerk), the clerk of each city or township in which the school district is located and the secretary of the school board or his or her designee.
- Due to the nature of school district boundary lines, county, city, and township clerks may find they are members of multiple school district election coordinating committees representing their voters who reside in one of the multiple school districts within their jurisdiction.

\*\*In all cases, the designated "election coordinator" is responsible for chairing any and all meetings conducted by the "election coordinating committee." All meetings of the election coordinating committee are to be held in accordance with the Michigan Open Meetings Act.

**Organization of School District Election Related Duties:** In an instance where a county clerk is responsible for serving as a school district's "election coordinator," it is important that all members of the "election coordinating committee" have a full understanding of those duties a city or township clerk has a right to assume at the local clerk's option; those duties the county clerk can direct the city or township clerks to perform at the county clerk's discretion; and those duties a city or township clerk can assume under an agreement reached with the county clerk. An explanation is offered below:

- The law provides that the clerk of any city or township that falls in the district can opt to conduct the district's elections in his or her city or township. Clerks making this choice must perform all of the duties associated with the conduct of the district's regular and special elections in his or her city or township. (Such cities and townships are commonly referred to as "opt in" jurisdictions.) Before exercising this option, the city or township clerk must consult with the other members of the city council or township board. Such agreements are binding for four years.
- The law stipulates that the county clerk may direct any city or township clerk in the district to provide
  voting equipment for the conduct of the district's elections; provide "the list of election inspectors
  for that city or township"; and notify the school district's electors of precinct and polling place
  location changes.
- The law stipulates that the county clerk may delegate all or a portion of his or her school election duties to a city or township clerk with the agreement of the city or township clerk. Such

arrangements can be used to divide the duties associated with the conduct of the district's elections where the shared responsibility for the duties is deemed the most efficient and practical approach. Such agreements are binding for four years.

With the passage of Proposal 18-3: Local jurisdictions may no longer "opt-out" of issuing and receiving absent voter ballots regardless of duties established by coordinating committee plans. Clerks for each jurisdiction with voters in the special school election must now:

- Issue all absent voter ballots, including military and overseas voters, beginning 45 days prior to the election
- Post and notify the BOE of the eight hours the clerk will be open the Saturday and/or Sunday prior to an election
- Be open from 7 a.m. to 8 p.m. on election day to process same day voter registration and issue absent voter ballots to those voters if they choose not to go to the polls.

Decisions which must be reviewed at school district "election coordinating committee" meetings chaired by county clerks: In an instance where a county clerk is responsible for serving as a school district's "election coordinator," the members of the "election coordinating committee" must review the following decisions at the January school district "election coordinating committee" meeting:

- Are there any city or township clerks that wish to "opt in" and conduct the district's elections in
  his or her city or township? As noted above, in any instance where a local school district,
  intermediate school district or community college district falls in more than a single city or township,
  the clerk of any city or township that falls in the district can opt to conduct the district's elections in
  his or her city or township.
- How does the county clerk wish to handle arrangements for the voting equipment needed to
  conduct the district's elections? A county clerk required to serve as an "election coordinator" of a
  local school district, intermediate school district or community college district may direct any city or
  township clerk in the district to provide voting equipment for the conduct of district's elections.
- Who is in the best position to handle the following election related duties for the school district: 1) acceptance of candidate filings 2) appointment of election inspectors 3) voting equipment programming and testing 4) ballot proofing 5) publication of required registration and election notices 6) handling QVF related responsibilities (setting up election, production of precinct lists, updating voter history, etc.) 7) setting up the precincts on election day 8) handling election day issues and "troubleshooting" and 9) storing the voted ballots after the election?

A county clerk required to serve as the "election coordinator" of a local school district, intermediate school district or community college district may delegate all or a portion of his or her school election responsibilities to a city or township clerk with the agreement of the city or township clerk. The law does *not* permit school "election coordinators" the authority to delegate duties associated with the administration of school elections to school board secretaries or school district personnel.

Planning for school district "election coordinating committee" meetings: County clerks, city clerks and township clerks who are required to function as the "school election coordinator" for any local school districts, intermediate school districts or community college districts should plan for the district's election "coordinating committee" meeting which must be conducted in January of the odd numbered year every four years starting January 1, 2013. Actions which can be taken to initiate the planning process include the following:

- Obtain an up-to-date map of the school district which clearly shows the boundaries of the district.
   (Michigan Department of Technology, Management and Budget's Office of Shared Solutions can serve as a resource.)
- Obtain a list of the election related duties and responsibilities which are currently being performed
  to administer the school district's elections. In an instance where the county clerk is responsible for
  serving as the district's "election coordinator," identify those election related duties and
  responsibilities that are being performed on the county level and those duties and responsibilities
  that are being performed on the local level.
- Obtain a breakdown of the number of registered voters in the school district by city or township to help determine if a jurisdiction wishes to "opt-in" or if precincts should be consolidated prior to an election.
- Reach out to neighboring County Clerks to obtain contact information of city or township clerks
  newly elected in their counties that have voters residing in a school district in which you are the
  election coordinator. All city and township clerks who have voters residing in a school district must
  be invited to participate in the school election coordinating meeting, regardless if they are city or
  township clerks of a neighboring county.

County Clerks Required to Accept Filings and Prepare Ballots for ISD Meetings Convened to Fill ISD Board Positions: The statutes which govern the conduct of the biennial meetings convened by intermediate school districts to fill their board positions require county clerks to accept the filings

submitted for the positions and prepare the ballots needed for the election of the positions. (<u>MCL</u> 380.612 and <u>MCL</u> 380.614)

The duties a county clerk must perform to fill ISD board positions are limited in nature and clearly defined under the law. The duties do not have to be considered or documented by the members of the ISD's "coordinating committee." The Bureau of Elections provides more detailed information to assist County Clerks in this responsibility prior to each meeting election.

**Date of meeting:** The meeting must be conducted by the ISD on the first Monday in June in every odd-numbered year.

ELECTION DATE OPTIONS EXTENDED TO CITIES: A city that currently fills its elective offices on the odd-year May election date, the even-year May election date or annually on the May election date may choose to conduct its regular elections on the odd-year November election date through the adoption of a resolution. In an instance where a city adopts such a resolution, the date change takes effect "after December 31 of the year in which the resolution is adopted." A city taking such action has no further options for changing its regular election date. (MCL 168.642a (1) as amended under PA 71 of 2005)

A city that currently fills its elective offices on the even-year November election date or annually on the November election date may choose to conduct its regular elections on the odd-year November election date and its primaries (if held) on the odd-year August election date through the adoption of a resolution. A city taking such action has no further options for changing its regular election date. (MCL 168.642a (2) as amended under PA 71 of 2005)

A city that holds its regular election for city offices annually or in the odd year on the November regular election date may change its regular election schedule to the even year general election and the even year primary election through the adoption of a resolution. In an instance where a city adopts such a resolution, the date change takes effect "after December 31 of the year in which the resolution is adopted." A city taking such action has no further options for changing its regular election date. (MCL 168.642a(4) as amended under PA 523 of 2012, effective March 27, 2013).

#### Consideration of Election Date Options by City Councils

The following requirements must be observed:

At least one public hearing must be conducted by a city council prior to considering any of the above referenced election date options for adoption. (MCL 168.642 as amended under PA 233 of 2011)

A "record roll call vote" on the resolution must be conducted. (MCL 168.642 as amended under PA 233 of 2011)

The vote on the resolution may take place at the end of the final public hearing. If the resolution is adopted, a copy of the resolution must be filed with the Secretary of State. (MCL 168.642 as amended under PA 233 of 2011)

# "FLOATER" ELECTION DATE OPTION EXTENDED TO SCHOOL DISTRICTS: A school

district, intermediate school district or community college district may call a special election to submit a ballot question to "borrow money, increase a millage or establish a bond" if an initiative petition is filed with the county clerk. The special election may be conducted on one of the three fixed election dates or on any Tuesday that falls more than 30 days before or 35 days after one of the three fixed election dates. A district may schedule no more than one special election under the petitioning process each calendar year.

The initiative petition must be filed with the county clerk no later than 4:00 p.m. on the twelfth Tuesday prior to the proposed date of the special election.

The initiative petitions must bear the signatures of at least 3,000 voters who reside within the district or, if a lesser amount, 10% of the district's electors who voted in the last gubernatorial election. Any signatures appearing on the petition which are dated more than 60 days prior to the date the petition is filed with the county clerk are invalid. (MCL 168.641)

REIMBURSEMENT OF COSTS ASSOCIATED WITH SCHOOL ELECTIONS: School districts,

intermediate school districts and community college districts are required to reimburse any expenses incurred by a county, city or township when conducting a regular or special election on behalf of the district. If a regular or special school election is held in conjunction with another election conducted by the county or local jurisdictions involved, the school district, intermediate school district or community college district is responsible for any *added costs* attributable to the conduct of the district's regular or

special election. If a regular or special school election is *not* held in conjunction with another election conducted by the county or local jurisdictions involved, the district is responsible for 100% of the costs attributable to the conduct of the district's regular or special election (MCL 168.315).

To initiate the reimbursement process, the county and local jurisdictions are required to provide the school board with "a verified account of actual costs" associated with the conduct of the district's regular or special election no later than the 84th day after the date of the election. Upon the receipt of a reimbursement request, the school board must "pay or disapprove all or a portion of the verified account" within 84 days.

Upon the request of a county, city or township, the school board is required to review any disapproved costs with the county, city or township. If an agreement on the disapproved costs cannot be reached, the Secretary of State is responsible for resolving the matter.

County and local jurisdictions must use the cost factors and standards established by the Department of State for the administration of the presidential primary reimbursement program when preparing reimbursement requests for school elections.

REIMBURSEMENT COSTS ASSOCIATED WITH SPECIAL VILLAGE ELECTIONS: Villages are required to reimburse any expenses incurred by a township when conducting a special election on behalf of the village. If a regular village election is held in conjunction with another election conducted by the township, the village is responsible for paying the township a proportionate share of the expenses involved.

Given the above, in the event a village requires a special election on a date other than the November general election, the village must reimburse the township or townships in which the village is located a proportionate share of the election related expenses incurred by the township(s) including labor costs, rental charges, custodial fees, etc. When determining the village election costs, the following standards are recommended:

- In any precinct where 100% of the registered voters reside in the village, the village is responsible for 50% of the precinct management costs.
- In any precinct where less than 100% of the registered voters reside in the village, the village is responsible for 50% of the precinct management costs attributable to the village voters. For example,

if 10% of the registered voters in the precinct reside in the village, the village would be responsible for 5% of the precinct management costs.

REIMBURSEMENT OF OTHER ELECTIONS: Costs for most other elections are the responsibility of the cities and townships conducting them with limited expenses shared by the counties. The State of Michigan reimburses the cost of the Presidential Primary and Special statewide elections only.